

## Message Text

CONFIDENTIAL

PAGE 01 STATE 197847

22

ORIGIN ARA-10

INFO OCT-01 L-03 IO-13 OIC-02 CIAE-00 DODE-00 PM-04 H-02

INR-07 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 AID-05 EB-07 CIEP-01 TRSE-00 STR-04 OMB-01

CEA-01 SIG-01 ISO-00 /092 R

DRAFTED BY USOAS:JMDION/NTSHAFT:AVG

APPROVED BY ARA: HWSHLAUDEMAN

USOAS:REWHITE

USOAS:WSMAILLIARD (SUBS)

L/ARA:FAWILLIS

ARA/PLC:AHWOODRUFF (INFO)

----- 067041

R 100304Z AUG 76

FM SECSTATE WASHDC

TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS

XMT AMEMBASSY GEORGETOWN

AMEMBASSY NASSAU

AMEMBASSY PARAMARIBO

C O N F I D E N T I A L STATE 197847

E.O. 11652: GDS

TAGS: PFOR, OAS

SUBJECT: POST GENERAL ASSEMBLY STATUS OF CHARTER REFORM

REF: SANTIAGO 5992 (USDEL 79)

1. FORMAL RESOLUTION AT SANTIAGO OASGA INSTRUCTS PERMANENT COUNCIL (PC) TO COMPLETE WORK ON NEW CHARTER TEXT, AND TO CIRCULATE TEXT AS WELL AS ANY OTHER PROPOSALS ON CHARTER REFORM TO GOVERNMENTS BEFORE SCHEDULING A SPECIAL ASSEMBLY ON CHARTER REFORM IN LIMA AT A TIME CHOSEN BY PC. HIGH LEVEL REVIEW MAY BE HELD BEFORE SPECIAL ASSEMBLY IF  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 197847

MEMBER GOVERNMENTS, THROUGH PC, DEEM IT NECESSARY. OUR

SUBSTANTIVE REFORM PROPOSALS WERE SUBMITTED BY THE SECRETARY AND CIRCULATED AS GA DOCUMENT AT SANTIAGO BUT WERE NOT DEBATED.

2. PERUVIAN AMBASSADOR ALVARADO APPROACHED U.S. MISSION OFFICER JULY 7 WITH OFFER TO NEGOTIATE OUR DIFFERENCES OVER INCLUSION OF REFERENCES TO "COLLECTIVE ECONOMIC SECURITY" IN PRESENT PC DRAFT. ALVARADO SAID PERU COULD AGREE TO DELETE WORD "COLLECTIVE" BUT WOULD INSIST ON CHARTER LANGUAGE REFERRING TO A FUTURE SEPARATE CONVENTION ON ECONOMIC SECURITY. MISSION OFFICER TOLD ALVARADO THAT WE ARE NOT PREPARED TO ACCEPT MECHANISM BY WHICH OAS COULD

VOTE BY MAJORITY TO BRAND ANY U.S. ACTION AS COERCION OR ECONOMIC AGGRESSION FOR A NUMBER OF REASONS INCLUDING THE FACT THAT NO AGREED DEFINITION EXISTS FOR THESE TERMS. WE EXPRESSED CONTINUING READINESS TO EXPLORE REALISTIC WAYS TO PROTECT AND ENHANCE ECONOMIC SECURITY OF ALL OAS MEMBERS.

3. ALVARADO'S APPROACH APPEARS TO US TO BE A PROBE TO SEE IF LATIN AGREEMENT TO REMOVE SOME OF MORE OBJECTIONABLE FEATURES OF PC'S TEXT WILL SATISFY US OR IF WE SERIOUSLY INTEND TO INSIST ON STRUCTURAL AND OTHER CHANGES SECRETARY PROPOSED AT SANTIAGO. WHEN PC'S AUGUST RECESS ENDS, THERE COULD BE SENTIMENT FOR RAPID MOVEMENT TO COMPLETE PC TEXT AND CIRCULATE IT FOR COMMENT.

4. IMPORTANT ELEMENT IN OUR THINKING ON OAS REFORM IS RESOLUTION ADOPTED AT SANTIAGO TO CONVOKE AT PLACE AND DATE SET BY PC ANOTHER SPECIAL GA TO REVIEW "ALL MATTERS CONCERNING INTER-AMERICAN COOPERATION FOR DEVELOPMENT IN ORDER TO ADOPT COOPERATION PROGRAMS AND MECHANISMS LEADING TO PRACTICAL, EFFECTIVE SOLUTIONS." BECAUSE THE PURPOSE OF THIS SPECIAL GA WILL BE TO DEFINE OAS' FUTURE ROLE IN PROMOTING DEVELOPMENT, AND CONCLUSIONS REACHED SHOULD HAVE IMPORTANT IMPACT ON STRUCTURE AND MACHINERY OAS WILL NEED, WE THINK DECISIONS ON OAS REFORM SHOULD BE PUT OFF UNTIL AFTER SPECIAL GA ON DEVELOPMENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 197847

5. AT SANTIAGO, SOME SPEAKERS SUGGESTED THAT BOTH SPECIAL ASSEMBLIES BE HELD "BACK TO BACK", WITH CHARTER REFORM IMMEDIATELY FOLLOWING COOPERATION FOR DEVELOPMENT. WE BELIEVE THERE SHOULD BE INTERVAL FOR DIGESTING RESULTS OF DEVELOPMENT GA BEFORE TRYING TO APPLY THEM TO CHARTER REFORM. IN OUR VIEW IT MAY BE NECESSARY TO BACK UP CONSIDERABLY ON CHARTER REVISION, AND REFOCUS NOT

ONLY ON RESULTS OF DEVELOPMENT GA BUT ALSO ON THE SECRETARY'S SUBSTANTIVE PROPOSALS AT SANTIAGO. AT THE VERY LEAST WE FORESEE NEED FOR HIGH-LEVEL REVIEW OF CHARTER REFORM BETWEEN THE TWO SPECIAL ASSEMBLIES. IMPETUS BEHIND SOME OF THE MORE UNPALATABLE FEATURES OF PC'S PRESENT DRAFT CHARTER, SUCH AS "COLLECTIVE ECONOMIC SECURITY", HAS PROBABLY LOST SOME OF ITS OOMPH. WE SEEMINGLY HAVE OPPORTUNITY TO PUT SOME OF THE RHETORIC BEHIND US AND GET ON WITH SERIOUS AND CONSTRUCTIVE INITIATIVES IN OAS, INCLUDING TYPE OF CHARTER REFORM THE SECRETARY SUGGESTED AT SANTIAGO.

6. ACTION REQUESTED: ADDRESSEES REQUESTED TO MAKE POINT AT APPROPRIATE FONOFF LEVEL THAT WE BELIEVE

FURTHER DISCUSSION OF CHARTER REFORM MUST BE DEFERRED UNTIL AFTER SPECIAL GA ON COOPERATION FOR DEVELOPMENT. WE HOPE ALL MEMBERS WILL AGREE CONCLUSIONS REACHED AT THAT ASSEMBLY ARE BOUND TO AFFECT GOALS AND STRUCTURE OF OAS AND WILL NEED TO BE REFLECTED IN REFORMED CHARTER. YOU SHOULD IMPRESS ON HOST GOVERNMENT OFFICIALS THAT REVIEW OF CHARTER REFORM AFTER DEVELOPMENT GA SHOULD BE UNDERTAKEN BY HIGH LEVEL GROUP OF EXPERTS. THEY SHOULD INCLUDE NEW FACES AND NOT SIMPLY BE RECONVENING OF OAS AMBASSADORS WHO HAVE PRODUCED PRESENT UNDISTINGUISHED DRAFT REVISION. (NOTABLE EXCEPTION TO THIS OBSERVATION IS MEXICAN AMBASSADOR TO OAS, WHO, WITHIN CONTEXT OF MEXICAN POSITION, HAS BEEN VERY HELPFUL TO US, AND WHOM WE WOULD BE GLAD TO SEE AT EXPERTS MEETING.) THEY SHOULD BE PREPARED TO GIVE THEIR ATTENTION TO USG REFORM PROPOSALS AS WELL AS RESULTS OF DEVELOPMENT GA. AS THE SECRETARY'S SANTIAGO STATEMENT SAID, PRESENT PC DRAFT "IS ONE THAT OUR GOVERNMENT

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 197847

COULD NEITHER SIGN NOR RECOMMEND THAT OUR SENATE RATIFY. IT INCLUDES PRESCRIPTIVE AND HORTATORY STATEMENTS OF GENERAL PRINCIPLE WHICH ARE AS POORLY DEFINED AS THEY ARE OMINOUS. NO EFFORT IS MADE IN THE NEW CHARTER DRAFT TO COME TO GRIPS WITH THE NEED TO MODERNIZE OR IMPROVE THE STRUCTURE OF THE ORGANIZATION. WE BELIEVE THE REAL SHORTCOMINGS OF THE OAS HAVE YET TO BE ADEQUATELY ADDRESSED." ANOTHER WAY TO MAKE THE POINT IS AMBASSADOR BLOOMFIELD'S RECENT RESPONSE TO AN ECUADORIAN FONOFF COMPLAINT ABOUT USG CHARTER REFORM PROPOSALS. HE REPLIED THAT FOR THREE YEARS US HAD QUIETLY RESISTED EFFORTS OF PERU, ECUADOR AND SEVERAL OTHER COUNTRIES TO REWRITE OAS CHARTER TO ACCORD WITH THEIR SPECIAL VIEWS AS TO WHAT INTERNATIONAL LAW SHOULD BE. WE HAD BEEN CONSISTENTLY OUT-VOTED 23 TO 1. SINCE MERE RE-

SISTANCE HAD FAILED, HE SAID, WE FINALLY DECIDED TO  
PRESENT OUR OWN VIEWS ON CHARTER REFORM.

7. WE BELIEVE THAT OUR ACTIONS OVER THE PAST YEAR HAVE  
EMPHASIZED OUR COMMITMENT TO THE OAS AS THE BASIC MULTI-  
LATERAL ORGANIZATION OF THE HEMISPHERE. THERE IS NO  
LONGER, IF THERE EVER WAS, ANY BASIS FOR THE LATIN  
AMERICANS TO CHARGE THAT WE IGNORE THE ORGANIZATION.  
IF WE DID NOT BELIEVE IN THE IMPORTANCE OF THE OAS IT  
WOULD BE A SIMPLE MATTER TO INSIST ON MODIFICATIONS  
OF COLLECTIVE ECONOMIC SECURITY AND THE CALVO DOCTRINE  
CLAUSES AND GO ALONG WITH THIS BADLY FLAWED CHARTER.  
WE DO NOT ACCEPT THIS COURSE BECAUSE WE ARE COMMITTED  
TO THE IMPORTANCE OF REGIONALISM IN LATIN AMERICA AND  
WANT TO DEVOTE OUR BEST EFFORTS TO MODERNIZING AND  
IMPROVING THE OAS. THE WAY TO DO THIS, WE THINK, IS

TO PRODUCE LEAN NEW DRAFT THAT OMITTS MENTION OF CONTRO-  
VERSIAL IDEOLOGICAL POINTS AND INCORPORATES OUR IDEAS  
ON PURPOSES, MEMBERSHIP, STRUCTURE AND FINANCING. ROBINSON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** REGIONAL ORGANIZATIONS, CONSTITUTIONAL AMENDMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 AUG 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** coburnhl  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE197847  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JMDION/NTSHAFT:AVG  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760307-0106  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760868/aaaachfn.tel  
**Line Count:** 189  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN ARA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 SANTIAGO 5992  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** coburnhl  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 14 JUL 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <14 JUL 2004 by ShawDG>; APPROVED <21 OCT 2004 by coburnhl>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** POST GENERAL ASSEMBLY STATUS OF CHARTER REFORM  
**TAGS:** PFOR, PORG, XM, OAS  
**To:** ARA POSTS GEORGETOWN NASSAU MULTIPLE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006